

Dodge County Business Subsidy Policy and Criteria

The Board of Commissioners of Dodge County (the “County”) shall adopt the following Business Subsidy Policy and Criteria effective May 30, 2006:

Preamble. Whenever the County invests public funds or agrees to voluntarily forfeit tax or other revenue that benefit private development projects, those projects should create the greatest number of full time equivalent (FTE) jobs that pay a living wage possible for the residents of the County and the surrounding region. County policy makers and economic development agents must keep the critical need for living wage FTE jobs the priority whenever public dollars are invested in a private business or development project.

Business Subsidy Public Purpose. The public purposes of this policy shall be to accomplish the following on behalf of the County:

1. Enhance economic growth in the this area; and
2. Create high quality job growth in this area; and
3. Retain high quality jobs in this area; and
4. Stabilize the community.

This policy is adopted in compliance with M.S. § 116J.994 Subd. 2. A copy of the policy shall be submitted to the Department of Employment and Economic Development along with the first annual Business Subsidy report.

Principles of Business Subsidy Implementation. The County shall target its Business Subsidy assistance to businesses that demonstrate a clear and ongoing commitment to the community by providing living wage jobs to their employees and to County residents, where applicable, by giving priority to those businesses over businesses that have not traditionally paid living wages.

The County shall focus its Business Subsidy assistance only to businesses which agree to comply with annual Business Subsidy reporting requirements as required by Job Opportunity Building Zone (JOBZ) statute M.S. §§ 469.310 – 469.320; and/or as required by the Business Subsidy statute M.S. §§ 116J.993 – 116J.995.

Although the primary purpose of this policy is the creation of living wage jobs, the County cannot achieve its economic development goals without a trained and ready workforce and adequate childcare. The County shall commit to assist businesses to obtain trained and work-ready employees through the DEED Workforce Development Centers; MNSCU and other services; and to facilitate access to childcare.

I. DEFINITIONS

“Authorized Business Subsidy Signatory” means the County Finance Director who is authorized by this Policy to execute Business Subsidy agreements on behalf of the County.

“Benefit Date” means benefit date as defined in M.S. § 116J.993 Subd. 2.

“JOBZ Business Subsidy” means tax exemptions or tax credits available to a Qualified Business located in a job zone under the Job Opportunity Building Zone (JOBZ) statute M.S. §§ 469.310 – 469.320. JOBZ Business Subsidies shall include:

1. Exemption from individual income taxes as provided under M.S. § 469.316; and
2. Exemption from corporate franchise taxes as provided under M.S. § 469.317; and

3. Exemption from the state sales and use tax and any local sales and use taxes on qualifying purchases as provided in M.S. § 297A.68, Subdivision 37; and
4. Exemption from the state sales tax on motor vehicles and any local sales tax on motor vehicles as provided under M.S. § 297B.03; and
5. Exemption from the property tax as provided in M.S. § 272.02, Subdivision 64; and
6. Exemption from the wind energy production tax under M.S. § 272.029, Subdivision 7; and
7. The jobs credit allowed under M.S. § 469.318.

“Business Subsidy” means a state or local government agency grant, contribution of personal property, real property, infrastructure, the principal amount of a loan at rates below those commercially available to the Recipient, any reduction or deferral of any tax or any fee, any guarantee of any payment under any loan, lease, or other obligation, or any preferential use of government facilities given to a business, and as defined by the Business Subsidy statute M.S. §§ 116J.993 - 116J.995. Business subsidies shall include, but not be limited to:

1. Loan; and
2. Grant; and
3. Tax abatement; and
4. TIF or other tax reduction or deferral; and
5. Guarantee of payment; and
6. Contribution of property or infrastructure; and
7. Preferential use of governmental facilities; and
8. Land contribution; and
9. Other specified subsidy.

Business subsidies do not include the following:

1. Assistance of less than \$25,000; and
2. Assistance that is generally available to all businesses or to a general class of similar businesses, such as a line of businesses, size, location or similar general criteria; and
3. Public improvements to buildings or lands owned by the County that serve a public purpose and do not principally benefit a single business or defined group of businesses at the time the improvements are made; and
4. Property polluted by contaminants being redeveloped as defined in M.S. § 116J.552, Subd. 3; and
5. Assistance provided for the sole purpose of renovating old or decaying building stock or bringing it up to code and assistance to designated historic preservation sites or districts, provided that the assistance is equal to or less than 50% of the total cost of the development; and
6. Assistance to provide job readiness and training services; and
7. Assistance for housing; and
8. Assistance for pollution control or abatement, including assistance from a TIF hazardous substances Subdistrict; and
9. Assistance for energy conservation; and
10. Tax reduction resulting from conformity with federal tax law; and
11. Workers compensation and unemployment compensation; and
12. Benefits derived from regulation; and
13. Indirect benefits derived from assistance to educational institutions; and
14. Funds from bonds allocated under M.S., Chapter 47A refunding bonds and 501(c)(3) bonds; and
15. Assistance for collaboration between a Minnesota higher education institution and a business; and
16. Assistance for a tax increment financing soils condition district as defined under M.S. 469.174, Subd. 19; and
17. Redevelopment when the Recipients or Qualified Business’ investment in the purchase of the site and in site preparation is 70 percent or more of the assessor’s current years estimated market value; and

18. General changes in tax increment financing law and other general tax law changes of a principally technical nature; and
19. Federal assistance until the assistance has been repaid to and reinvested by the local governmental unit; and
20. Business loans or loan guarantees of \$75,000 or less; and
21. Federal loan funds provided through the U.S. Economic Development Administration

“Business Subsidy Report” means the annual reports submitted each year for each business receiving a Business Subsidy in the County. The report is submitted by the County in order to comply with M.S. § 116J.994 Subd. 7. (b).

“Criteria” means the equitably applied, uniform standards by which the County bases its decision to award any Business Subsidy to a private business or development project establishing a business and creating jobs in the County.

“DEED” means Minnesota Department of Employment and Economic Development.

“Living Wage Job” shall mean a job which pays wages and health benefits that total at least the rate of 110% the current poverty level for a family of four.

“Operation Start Date” shall mean the date by which the business begins operations in the Zone evidenced by constructing a facility or relocating to an existing building in a facility and beginning revenue generating operations and/or hiring employees.

“Qualified Business” means a person that carries on a trade or business at a place of business located within a Job Opportunity Building Zone as referenced in M.S. § 469.310 Subd. 11; and complies with the reporting requirements specified by M.S. § 469.313 Subd. 2. (5); and shall comply with the criteria in Section II, A, item 9 (c) of this agreement; and shall also mean “Recipient” as defined by Business Subsidy law. A Qualified Business shall not include a retail business, a low-wage service business, an agricultural production business, or a business that pays less than the living wage defined in this agreement.

“Recipient” means any business entity that receives a Business Subsidy as defined by M.S. § 116J.993, and that has signed a Business Subsidy Agreement with the County.

“Relocating Business” A business relocating from another Minnesota non-JOB Zone location.

“Relocation Agreement” means a binding written agreement between a relocating Qualified Business and the Commissioner of DEED pledging that the Qualified Business increase full-time or full-time equivalent employment in the first full year of operation within the job opportunity building zone by a minimum of five jobs or 20 percent, whichever is greater, measured relative to the operations that were relocated and maintains the required level of employment for each year the Zone designation applies; and provides for repayment of all tax benefits if these requirements are not met.

“Subzone” means the parcel or parcel of land designated by the Commissioner of DEED within a Job Opportunity Building Zone within the boundaries of the County to receive certain tax credits and exemptions specified under M.S. § 469.310 – 469.320.

“Zone” means a Job Opportunity Building Zone or an Agricultural Processing Facility Zone designated by the Commissioner of DEED under M.S. § 469.314.

II. BUSINESS SUBSIDY REQUIREMENTS

Business Subsidy Policies. The County adopts the following:

1. Any time the County provides a Business Subsidy to a Qualified Business or Recipient that business is subject to the wage levels, job creation and other criteria set forth in this policy and specified in the Business Subsidy Agreement made with the County. In the event of a conflict between the requirements of the Business Subsidy statute M.S. §§ 116J.993 – 116J.995 and the JOBZ statute M.S. §§ 469.310 – 469.320, the JOBZ statute shall supersede.
2. The Recipient, in the case of a quantifiable non-JOBZ Business Subsidy, shall create and retain at least two (2) full-time living wage jobs. These jobs shall be created not later than two years of the Benefit Date.
3. The Qualified Business, in the case of a JOBZ Business Subsidy that is non-quantifiable at the time of the Business Subsidy Agreement, must create and retain for the period of the Job Zone duration or until December 31, 2015, whichever is shorter, at least two (2) FTE jobs that pay a living wage.
4. The Recipient or Qualified Business must pay each employee compensation, including benefits not mandated by law that on an annualized basis equal to at least 110% of the federal poverty level for a family of four. These jobs shall be created not later than two years of the Benefit Date.
5. The Qualified Business shall be identified in the Business Subsidy Agreement as a: (CHOOSE)
 - a. Trade or business located in and operating in a JOBZ or APF Zone at the time of Zone designation; or
 - b. New trade or business start-up located within the Subzone; or
 - c. Business expanding in the Subzone which is a business that maintains its current operations in its current location and is expanding its operation and its payroll within the County Subzone; or
 - d. A business relocating from another state; or
 - e. A business relocating from another Minnesota non-Zone location.
6. The County may deviate from wage and job criteria in the Section II, by documenting the reason in writing for the deviation and attaching a copy of this reason to the next annual Business Subsidy Report submitted to DEED.
7. The County authorizes the County Finance Director, as representative of the County to act as its Authorized Business Subsidy Signatory to execute Business Subsidy agreements on behalf of the County.
8. Requirements of businesses. The County shall require all businesses receiving a Business Subsidy to comply with the following:
 - a. The business shall attend a properly noticed public hearing held by the County as provided by M.S. § 116J.994, when the value of the subsidy does or is expected to exceed \$100,000 from local sources. The purpose of the hearing shall be held to identify and define the criteria that the Qualified Business or Recipient shall meet in order to be eligible to receive a Business Subsidy or become a Qualified Business for purposes of the JOBZ statute. The hearing shall specify the subsidy provide public purpose(s) that shall be achieved by offering the subsidy, and shall specify the measurable, specific, and tangible goals committed to by the Qualified Business. As provided by M.S. § 116J.994, Subd. 5., a public notice shall be published in print and if possible, on the internet, at least 10 days prior to the hearing, identifying the location, date time and place of the hearing; and providing information about the Business Subsidy proposed, including a summary of the terms of the subsidy.
 - b. If the business is qualified to receive JOBZ tax benefits, that business shall agree to continue to operations in the jurisdiction where the subsidy is used (the Subzone) for the duration of the job zone term.
 - c. If the Qualified Business is a Relocating Business under the definition in this agreement, the business shall be required to enter into a binding written “Relocation Agreement”

between the Qualified Business and the commissioner of DEED pledging that the qualified Relocating Business shall:

- i. Commit to signing a Relocation Agreement with DEED; and (CHOOSE ONE from ii or iii)
 - ii. Cease one or more operations or functions at a non-Zone location and begin performing substantially the same functions inside the County Zone; or
 - iii. Reduce employment at the non-Zone location starting one year before and ending one year after beginning operations in the Zone where its employees in the Zone are engaged in the same line of business as the employees at the location where it reduced employment; and
 - iv. Increase full-time or full-time equivalent employment in the first full year of operation within the Job Opportunity Building Zone by a minimum of five jobs or 20 percent, whichever is greater, measured relative to the operations that were relocated and maintains the required level of employment for each year the Zone designation applies; and provides for repayment of all tax benefits if these requirements are not met.
- d. The business shall identify an Operation Start Date when business operation for the proposed Qualified Business are planned to begin in the Zone.